

Message Text

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ORIGIN EUR-25

INFO OCT-01 ADP-00 STR-08 EB-11 COME-00 CU-04 AGR-20

CIEP-02 TAR-02 CIAE-00 PM-07 INR-10 L-03 NEA-10

NSAE-00 PA-03 RSC-01 PRS-01 GAC-01 TRSE-00 MBFR-03

SAJ-01 DODE-00 H-02 NSC-10 SS-15 IO-13 NSCE-00 SSO-00

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O R 292102 Z MAY 73

FM SECSTATE WASHDC

TO AMEMBASSY HELSINKI IMMEDIATE

INFO ALL NATO CAPITALS

USMISSION EC BRUSSELS

AMEMBASSY MOSCOW

C O N F I D E N T I A L STATE 102636

E. O. 11652: GDS

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TAGS: PFOR HELSINKI FOR USDEL MPT
SUBJECT: CSCE - MANDATE FOR COMMITTEE ON ECONOMIC
COOPERATION

REF: (A) HELSINKI 1364, (B) HELSINKI 1319, (C) HELSINKI
1286

1. WHILE DISCUSSION OF MANDATE LANGUAGE ON ECONOMIC COOPERATION APPEARS TO BE MOVING AHEAD IN GENERALLY SATISFACTORY WAY, YOU SHOULD SEEK TO ASSURE THAT WITH RESPECT TO TREATMENT OF MFN, SOVIET INTERESTS ON THE ONE HAND AND EC INTERESTS ON THE OTHER DO NOT RESULT IN MPT AGREEMENT AT LAST MOMENT ON LANGUAGE UNACCEPTABLE TO US. THIS COULD PLACE US UNDER ONUS OF DELAYING COMPLETION OF MPT IN ORDER TO PROTECT OUR INTERESTS. IN FURTHER DISCUSSIONS YOU SHOULD BE GUIDED BY THE FOLLOWING COMMENTS.

2. WE ARE IN COMPLETE AGREEMENT WITH OUR ALLIES THAT GENERAL REFERENCES IN INTRODUCTORY SECTION OF THE MANDATE TO " PRINCIPLES" OF EAST- WEST ECONOMIC COOPERATION, INCLUDING MFN AND NON- DISCRIMINATION ARE UNACCEPTABLE, AS WOULD BE REFERENCES TO AN " ALL- EUROPEAN PROGRAM" OR TO NON- INTERFERENCE IN INTERNAL AFFAIRS. TEXT OF THIS SECTION CONTAINED REF. (C), FROM WHICH THESE REFERENCES ARE

OMITTED, IS ACCEPTABLE. IF REFERENCE TO OVER- ALL RECIPROCITY IS NOT OBTAINABLE, WE COULD IN FINAL ANALYSIS CONCUR IN DROPPING BOTH IT AND SOVIET FORMULATION (EQUALITY OF RIGHTS), LEAVING INTACT REFERENCE TO MUTUAL ADVANTAGE.

3. WITH RESPECT TO MANDATE LANGUAGE FOR SUB- COMMITTEE ON TRADE, WE ASSUME IT IS REASONABLE TO EXPECT SOVIET AGREEMENT TO INCLUSION OF SPECIFIC POINTS DESIRED BY ALLIES, I. E., REFERENCES TO FACILITATION OF BUSINESS CONTACTS AND WORKING CONDITIONS OF FOREIGN FIRMS AND ORGANIZATIONS (UNDER WHICH ALLIES COULD ALSO RAISE AT CSCE PROTECTION OF INVESTMENTS AND TRANSFER OF FUNDS); EXPANDED EXCHANGE OF COMMERCIAL INFORMATION; AND UTILIZATION OF PROCEDURES FOR SETTLEMENT OF COMMERCIAL

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DISPUTES. WE ARE PREPARED TO JOIN ALLIED CONSENSUS ON WORDING OF THESE PASSAGES.

4. FURTHER, WE ASSUME IT IS USDEL' S JUDGMENT THAT SOME REFERENCE TO MFN WILL HAVE TO BE MADE IN THIS PORTION OF THE MANDATE IF WE ARE TO AVOID UNDULY PROLONGING MPT. ON THIS BASIS, WE ARE PREPARED, IN CONSULTATION WITH

OUR ALLIES, TO ACCEPT LANGUAGE ALONG THE LINES CONTAINED
IN THE INFORMAL COMPROMISE TEXT WORKED OUT IN THE NATO
CAUCUS (REFTEL B), I. E., " IT (THE SUB- COMMITTEE) COULD
ALSO DISCUSS GENERAL PROBLEMS RELATING TO MFN TREATMENT."
SUCH A STATEMENT WOULD RECOGNIZE SOVIET DESIRE TO
DISCUSS MFN AT CSCE WITHOUT COMMITTING US OR OUR
ALLIES TO ACCEPTING THE APPROPRIATENESS OF DISCUSSING
PARTICULAR ASPECTS OF OUR POLICIES, E. G. INABILITY
OF THE U. S. TO EXTEND MFN TARIFF TREATMENT TO CERTAIN
EASTERN COUNTRIES.

5. WE WOULD OPPOSE ADDITION OF PHRASE " IN THE TARIFF
FIELD" TO SUCH LANGUAGE, AS ENVISAGED BY EC COMMISSION.
WE COULD ALSO NOT ASSOCIATE OURSELVES WITH ANY ORAL
STATEMENT TO THIS EFFECT BY EC NINE REPS AT MPT
(REF A). IN FURTHER DISCUSSIONS WITH EC NINE REPS
YOU SHOULD MAKE CLEAR THAT, WHILE WE COULD LIVE WITH
PROSPECT OF A GENERAL DISCUSSION AT CSCE OF THE CONSIST-
ENCY WITH THE MFN PRINCIPLE OF CONDITIONS UNDER WHICH
EAST- WEST TRADE TAKES PLACE, WE COULD NOT ACCEPT ANY
LANGUAGE WHICH WOULD HAVE EFFECT OF HIGHLIGHTING IN-
ABILITY OF US TO EXTEND MFN. BEGIN FYI: THIS WOULD BE
PARTICULARLY UNTIMELY SINCE CONGRESS WILL HAVE MFN

AUTHORITY UNDER CONSIDERATION. YOU MIGHT IN DISCUSSIONS
WITH EASTERN SIDE REITERATE THA
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*** Current Classification *** CONFIDENTIAL

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